ILLEGAL IMMIGRATION/Procedural Vote

SUBJECT: Immigration Control and Financial Responsibility Act of 1996 . . . S. 1664. Dole motion to table the Simpson amendment No. 3671.

ACTION: MOTION TO TABLE AGREED TO, 53-46

SYNOPSIS: As reported, S. 1664, the Immigration Control and Financial Responsibility Act of 1996, will address the issue of illegal immigration: by increasing the number of Border Patrol and investigative personnel; by establishing pilot programs to improve the system used by employers to verify citizenship or work-authorized alien status; by increasing penalties for alien smuggling and document fraud; by reforming asylum, exclusion, and deportation laws and procedures; and by reducing the use of welfare by aliens.

The Simpson amendment would make falsely representing oneself to be a citizen of the United States to be a ground for exclusion and for deportation.

During debate, Senator Dole moved to table the Simpson amendment.

NOTE: The vote was not on the substance of the amendment, but was one of four votes (vote Nos. 85-88) that were conducted to clear all pending items to the bill. Those items were three first-degree perfecting amendments, a motion to recommit, and amendments to those items that filled all available slots for offering amendments.

The three first-degree perfecting amendments had been offered at the beginning of debate, and were in order to be pending at the same time by unanimous consent. When it became clear that there was an intention on the part of some Senators to offer an amendment on an extraneous subject, the minimum wage, second-degree perfecting amendments were offered to those first-degree amendments. Further, a motion to commit with instructions was made, and first- and second-degree amendments to that motion were offered. These actions left no available parliamentary opening to offer another amendment.

A motion to recommit has precedence over any pending amendments to a bill, so the regular order became the second-degree perfecting amendment to the amendment to the motion to recommit. Amendments in that slot were offered and disposed of while negotiations continued over the terms under which the minimum wage issue might be considered, including whether final votes would

(See other side)

| YEAS (53) | | | NAYS (46) | | | NOT VOTING (1) | |
|--|--|---------------------|-----------------------|---|---|--|-----------------------------|
| Republicans (52 or 100%) | | Democrats (1 or 2%) | Republicans (0 or 0%) | Democrats (46 or 98%) | | Republicans (1) | Democrats (0) |
| Abraham Ashcroft Bennett Bond Brown Burns Campbell Chafee Coats Cochran Cohen Coverdell Craig D'Amato DeWine Dole Domenici Faircloth Frist Gorton Gramm Grams Grassley Gregg Hatch | Helms Hutchison Inhofe Jeffords Kassebaum Kempthorne Kyl Lott Lugar Mack McConnell Murkowski Nickles Pressler Roth Santorum Shelby Simpson Smith Snowe Specter Stevens Thomas Thompson Thurmond Warner | Exon | | Akaka Baucus Biden Bingaman Boxer Bradley Breaux Bryan Bumpers Byrd Conrad Daschle Dodd Dorgan Feingold Feinstein Ford Glenn Graham Harkin Heflin Hollings Inouye | Johnston Kennedy Kerrey Kerry Kohl Lautenberg Leahy Levin Lieberman Mikulski Moseley-Braun Moynihan Murray Nunn Pell Pryor Reid Robb Rockefeller Sarbanes Simon Wellstone Wyden | EXPLANAT 1—Official I 2—Necessar 3—Illness 4—Other SYMBOLS: AY—Annou AN—Annou PY—Paired PN—Paired | nced Yea nced Nay Yea |

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be held on issues that proponents of the minimum wage have filibustered.

When those negotiations were inconclusive, the 4 votes to clear pending items were held to make it possible to offer a first-degree perfecting amendment that in effect was a substitute amendment. The amendment tree was then again filled, and cloture was filed on the first-degree amendment. Cloture was subsequently invoked on the amendment (see vote No. 90), making all further amendments to it subject to the germaneness requirement.